IZMIR MEDITERRANEAN ACADEMY AS A MODEL OF GOVERNANCE OF CULTURE

1. Context

Izmir is the third largest city of Turkey, located near the Mediterranean-Black Sea passage, opened to the Balkans, Europe and to the Middle East through Anatolia. Since the 1930s, the city, which has a rich and diverse cultural heritage, is connected to the world economy through its international fair. The city, which enjoys a liberal and secular atmosphere, ranks above the national average in terms of urbanization and literacy rates, gross domestic product per capita, and has strong financial performance.

In a global context where the culture industries grow rapidly and tend to form the basis of the economy, the major part of the contemporary art and cultural production is supported by private sector and
corporate bodies, is highly concentrated in Istanbul. Izmir, which for a long time lacked the necessary attention from public and private cultural investors, has over the past nine years, started to gain more economic and cultural attention, enabling a reverse migration of cultural actors and a sustainable economic growth.

2. Izmir and culture

Despite the city’s richness in terms of cultural infrastructure and the diversity of stakeholders, the tendency of cultural actors, universities and public and private institutions to act individually has been an obstacle to setting up large scale collective goals, and to the elaboration of city-sized cultural planning strategy.

In 2009, Izmir Metropolitan Municipality organized a cultural council to address various issues related to the cultural sector. Participants, including representatives from the artistic and intellectual spheres and public opinion leaders, agreed by consensus on the definition of a cultural vision for the city.

THE CULTURAL VISION FOR IZMIR DEVELOPED BY THE CULTURAL COUNCIL IN 2009 INCLUDED TURNING IZMIR INTO A CITY OF DESIGN AND INNOVATION, TAKING INTO ACCOUNT PUBLIC PARTICIPATION AND THAT RESPECTS HUMAN DIGNITY, AS WELL AS INTO A NETWORKING HUB AMONG MAJOR MEDITERRANEAN CITIES.

In 2012, Izmir Metropolitan Municipality launched the Izmir Mediterranean Academy Project, an intermediate institution with the aim to enhance communication and cooperation between all these actors and fulfill the new vision that had been defined for Izmir to become “a Mediterranean center of culture, art and design”.

In parallel, the Cultural Council developed the city’s strategic plan, integrated into the 2014-2023 Izmir Regional Plan developed by Izmir Development Agency, which has been used as a reference document by the NGOs, public and private actors.

3. Goals and project implementation

1.1. Main aim and specific goals

The main aim of this Project is to ensure the sustainable cultural development of Izmir, by empowering the members of the civil society in the cultural sphere, and introducing a new governance mechanism for culture.

Izmir Mediterranean Academy’s specific goals are:

- To provide a democratic platform and think-tank to ensure the implementation of cultural strategies and establish communities in Izmir;
- To create a dynamic institution where new projects are developed by engaging and committing cultural actors, civil society and other stakeholders;
- To contribute to the cultural mobility in the Mediterranean by bringing cultural actors together;
- To make culture accessible to all segments of the society;
- To develop democratic and participatory practices while emphasizing sustainability, creativity, ecology and heritage;
• To build joint cultural strategies and policies and act as an interface between the local
government and the public.

1.2. Development of the project

Main actions carried out
The Izmir Mediterranean Academy, an autonomous branch of the Municipality, is a unique model of
governance of culture. It has two sections:

Its first section, “coordination units”, produce policies in five areas:
• History; better understanding Izmir’s history in a Euro-Mediterranean context;
• Design; turning Izmir into a city of design and innovation;
• Culture and arts; enhancing Izmir’s international relations by turning the city into a
networking hub within the Mediterranean;
• Ecology; taking sustainability into consideration.
• Local development and community; supporting a development on "local dynamics", by "local
actors" that “possess local knowledge”; and working for building an integrated community
for the whole city,

Each unit also refers to an advisory board composed of scholars, experts, researchers, artists, and
representatives of the NGOs active in the aforementioned thematic areas. The coordinator and the
board members work voluntarily, for the promotion of their respective fields. In total, the advisory
boards have 127 members.

The Steering Committee, which appoints a coordinator for each area, is composed of the General
Secretary of the Municipality, members of the Science Board and the coordinators.
The Academy’s second section, the “administrative unit”, is in charge of budget execution and implementing the decisions taken by the Steering Committee, developed by each coordination unit (“arm’s length model”), within the existing local governance legal framework.

The main actions carried out for the project include:

- Building up the infrastructure of the academy’s governance mechanism (organizing scientific committee meetings, advisory board meetings, working hubs meetings, etc.)
- Organizing national and international symposiums, conferences, panels, talks, workshops, forums, and exhibitions.
- Publishing and disseminating the proceedings of the various events organized by the Academy, as well as newspapers, including two newspapers collectively produced by local producers, and an international, peer-reviewed, biannual bilingual journal (in Turkish and English), while prioritizing scholarly works related to the Mediterranean and Izmir.
- Organizing design calls and activities such as “Izmir Design Week”.
- Encouraging exchanges between cultural actors and capital holders.
- Facilitating networking between cultural stakeholders.
- Organizing capacity building programs such as summer schools for cultural actors, and seminars on ecology, history and culture in the Mediterranean.

The Izmir Mediterranean Academy has been established for working in priority areas defined by the Cultural Council: History, Design, Culture and Arts, and Ecology.

These actions can be divided into four different phases:

1. **Preparatory phase (2009-2012):** development of the «city academy» idea.
2. **Implementation and exchanges with the civil society (2012-2013):** Establishment of the Academy as a branch of Izmir Metropolitan Municipality, and as a model of governance of culture.
3. **Launch of pilot activities (2013):** Organization of meetings and activities that enhance the networks in the four priority areas ("history", "design", "culture and arts", "ecology"): conferences, meetings, a promotion, and a forum besides; the launching ceremony of the Academy;

4. **Consolidation and production phase (2014–today):** Development of new forms of governance, by cultural actors themselves, under the supervision of the Academy (Izmir Cultural Platform Initiative-ICPI, kültürLab Izmir, etc.).

The total budget spent on the project from 2012 to 2017 amounts to EUR 1,402,326.

The project’s partners include advisory board members for “history”, “design”, “culture and arts”, “ecology”, “local development and community” [established in 2019]. Participants of the Academy’s activities also include several universities in Izmir, associations, several branches of the Metropolitan Municipality, among many others.

Furthermore, ICPI’s network include cultural institutions, initiatives, individual artists, and other actors. The kültürLab is composed of representatives of public and private cultural institutions.

**OBSTACLES**

One of a kind among other cultural institutions in Turkey, the Academy faced administrative difficulties such as the definition of this new form of public body. To overcome these obstacles, it relied heavily on communication, with the dissemination of free reader-friendly brochures in all cultural centers, cafes and universities. Interdisciplinary forums and meetings, organized by ICPI, provided a better understanding of the project amongst cultural actors.

**4. Impacts**

1.1. **Direct impacts**

**Impacts on the local government**

Izmir Mediterraneane Academy project had an impact on the methodology and content of the Municipality’s policies, and increased interactions between the various branches of the Municipality and with civil society. Today, the city welcomes hybrid forms of decision-making and a number of advisory boards for specific branches. The main mindset shift has been the tendency towards forming strategic long-term goals rather than project-based planning.

**Impact on culture and on local cultural actors**

Cultural life in the city is bustling, and the number of local actors in art and culture increased with the arrival of newcomers from Istanbul, making platforms like ICPI a welcoming space for collaboration. Universities are also taking an active part in the cultural life of the city.

Several study groups and platforms were established (kültürLab, Cultural Mapping Project, etc.), helping the Academy to reach a broader target, including many private and public institutions.

There is also an increase in the number of researches about Izmir’s urban cultural context. Some of them are published in the peer reviewed journal of the Academy, Meltem, or published as a special issue of ICPI’s journal Pla+form.

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1 Salaries of permanent staff are not included.
Impact on the territory and population
Overall, around 70,000 people read the Academy’s publications, and 10,000 people have attended the Academy’s events and exhibitions. The city transformed from a tourist destination to a city of culture and intellectual events, with an enhanced interest for historical heritage and ecology.

1.2. Evaluation
The project is evaluated, on the content, by the Scientific Board and the Steering Committee, twice in a year. It is evaluated on the Academy’s performance program. Performance programs are published annually, disseminated and broadcasted online by the Municipality. They set targets for a number of indicators for each activities developed.

THE ACADEMY HAS BECOME AN IMPORTANT HUB FOR IZMIR’S SCHOLARS, DESIGNERS, AND ARTISTS FROM ALL OVER TURKEY, THE MEDITERRANEAN AND EUROPE, ENHANCING INTERNATIONAL NETWORKING CAPACITY FOR FUTURE PROJECTS.

1.3. Key factors
Key factors for success include:
• Governance and Empowerment: activities and policies should be planned in collaboration with local cultural actors (board members, work teams, etc.). As the Municipality almost disappears from the discussions and policy-formulation process, the participants get more freedom in decision making, feel empowered, and enjoy participation to the decision-making process.
• Autonomy: Policies and activities are planned independently, and the Academy is relatively autonomous, despite operating within the hierarchical order of the Municipality.
• Inclusiveness: To avoid conflicts among members of civil society, members in the policy making process, the coordinators of each board give preference to policies that supports all actors, rather than certain individuals or institutions.
• Complementarity: The Academy is only competent for an activity that is not carried out by another actor, whether a government agency or a member of the civil society.
• Promoting collective identity: The Academy promotes its policies through a wide array of media: publications, online video broadcasting, participation in radio programs, social media, etc.

1.4. Continuity
The Academy’s by-law is ratified by the Municipal Council. It is therefore an individual element of the municipality’s institutional structure. Its role has been defined in the municipality’s strategic plan; its budget is allocated annually by the Municipal Council. In case of political shifts, cultural actors, and city residents, who have embraced this new institution, are expected to support the continuity of the Academy. The ICPI has strong support among its stakeholders and it is expected that it will become an autonomous entity working in collaboration with the Academy.

Furthermore, the Academy was designed as a flexible institution with a role of initiator and supporter for the civil society and may adapt to work in the sectors where it is the most needed. Thus, the current fields of work except history may be replaced by new ones if the city becomes advanced enough in these issues.

5. Further information
Izmir Metropolitan Municipality was a candidate for the third “UCLG Mexico City – Culture 21 International Award” (November 2017 – May 2018). The jury for the award drew up its final report in June of 2016, and requested that the Committee on Culture promote this project as one of the good practices to be implemented through Agenda 21 for culture.

This article was written by Ayşegül Sabuktay, Director of Izmir Mediterranean Academy Branch of Izmir Metropolitan Municipality, Turkey.
Contact: aysabuktay@gmail.com; aysegul_aktas@izmir.bel.tr
Website: izmeda.org; izmir.bel.tr